MEMORANDUM OF UNDERSTANDING
(MOU)

The United States and Israel reaffirm the importance of continuing annual U.S. military assistance to Israel and cooperative missile defense programs in a way that enhances Israel’s security and strengthens the bilateral relationship between our two countries.

I. Foreign Military Financing Grant Assistance

Reflecting the unshakable commitment of the United States to Israel’s security, the United States supports increased levels of Foreign Military Financing (FMF) grant assistance to Israel in future years to help Israel meet its security requirements. Pursuant to this understanding, over the ten-year period beginning in Fiscal Year (FY) 2019 and ending in FY 2028, FMF grant assistance would be at $3.3 billion annually. Total FMF grant assistance over the course of this understanding would equal $33 billion. Both the United States and Israel jointly commit to respect the FMF levels specified in this MOU, and not to seek changes to the FMF levels for the duration of this understanding.

With respect to FMF grant assistance, the United States notes the importance of making FMF resources available to finance the purchase of U.S. military goods and services in the United States. Both sides jointly understand that the amount of FMF grants available for Off Shore Procurement (OSP) should be phased out, such that funding for OSP is to be available according to the following schedule: $815.3 million in FY 2019, $805.3 million in FY 2020, $795.3 million in FY 2021, $785.3 million in FY 2022, $775.3 million in FY 2023, $725.3 million in FY 2024, $450.3 million in FY 2025, $250.3 million in FY 2026, $250.3 million in FY 2027, and $0 in FY 2028.

II. Missile and Rocket Defense Cooperative Programs

Further reflecting the unshakable commitment of the United States to Israel’s security, and recognizing the importance to Israel’s security of effective missile, rocket, and projectile defense, the United States supports funding for cooperative programs to develop, produce, and procure missile, rocket, and projectile defense capabilities to help Israel meet its security needs and to help develop and enhance U.S. missile defense capabilities. Such funding should, over a ten year period beginning in FY 2019 and ending in FY 2028, be provided at the level of $500
million per year. Total funding over the course of this understanding would equal
$5 billion. This level of funding is not associated with any particular quantity of
the Iron Dome, David’s Sling, Arrow 3 weapon systems, components or
interceptors. Consistent with past practice, the United States and Israel are to enter
into separate bilateral agreements for such cooperative programs.

The United States and Israel jointly understand that missile defense funds are to be
used primarily for the purposes of developing and procuring articles and services
necessary to missile, rocket, and projectile defense systems for the defense of
Israel. Both sides jointly understand that any U.S. funds provided for these
purposes should be made available on the basis of best efforts at matching financial
and non-financial contributions by Israel for such systems, as negotiated in the
memoranda of agreement. The United States and Israel note the importance of
maximizing co-production of parts and components of such defense systems in the
United States, at a level equal to or greater than 50 percent of U.S.-appropriated
funds for production, or as negotiated in the production memoranda of agreement.

Based upon their comprehensive discussions, both sides jointly commit to respect
the missile defense funding levels specified in this MOU, and Israel commits not to
seek additional missile defense funding from the United States for the duration of
this understanding, except in exceptional circumstances as may be jointly agreed
by the U.S. administration and Israel, such as in the event of a major armed
conflict involving Israel.

III. Purposes of U.S. Security Assistance, Promotion of Effective Cooperation,
Transparency, and Accountability

Both governments are committed to the most efficient expenditure of security
funds. Both sides understand that the ultimate intent of FMF assistance is to help
enable Israel to defend itself by itself and develop long-term capacity, primarily
through the acquisition of advanced capabilities that are available from the United
States. Accordingly, with the commencement of this MOU, both sides understand
that FMF is not intended for the purchase of fuel or other consumables. The United
States and Israel intend to continue their active dialogue on security and security
policy in existing bilateral committees. The two sides expect, through ongoing
bilateral consultations, to maximize understanding and transparency regarding how
U.S. funding is used for defense purposes in Israel, as well as how U.S. financial
contributions to Israel’s security relate to Israel’s investment in its own security via
the expenditure of its national funds. To that end, Israel is to provide:
a. Detailed programmatic information related to the use of all U.S. funding to include funds used for OSP.
b. Program/acquisition plans for each weapons system procured using funds provided by the United States.
c. An annual update on all cooperative defense programs, to include progress reports and spend plans, as well as the top-line figure of the Israel Missile Defense Organization (IMDO) budget.

Both sides acknowledge that the funding levels in this understanding assume continuation of adequate funding levels for U.S. foreign assistance and missile defense overall, and are subject to the appropriation and availability of funds for these purposes.

SIGNED at Washington, this 14th day of September, 2016, in duplicate, in the English language.

FOR THE GOVERNMENT OF THE UNITED STATES OF AMERICA

[Signature]

Thomas A. Shannon, Jr.
Undersecretary of State for Political Affairs

FOR THE GOVERNMENT OF THE STATE OF ISRAEL

[Signature]

B.C. (Res.) Jacob Nagel
National Security Advisor
Head of the National Security Council (Acting)
September 7, 2016

Dear Mr. Secretary,

Israel places great value on the predictability and certainty of the military assistance it receives from the United States and on honoring bilateral agreements.

Therefore, it is not in Israel’s interest during the current and future agreements to have any changes to the fixed annual MOU levels without the agreement of both the U.S. Administration and the Israeli government.

Israel remains committed to the FMF levels specified in the MOUs, and does not seek additional funds. As stated in the new MOU, both the United States and Israel jointly commit to respect the specified FMF levels and to not seek changes to the FMF levels for the duration of this understanding.

In the case that Israel will be granted additional FMF funds in 2017 or 2018 outside the framework of an agreement with the United States Administration, Israel will return those funds to the State Department.

Sincerely,

Benjamin Netanyahu
Prime Minister
and Minister of Foreign Affairs

The Honorable John Kerry
Secretary of State
of the United States of America
Department of State
Washington, D.C.
USA