

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Proposed Appropriation Language

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE (INCLUDING TRANSFER OF FUNDS)

For necessary expenses to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, [~~\$9,300,000~~]*\$9,500,000*, to remain available until expended as authorized, of which not to exceed \$1,000,000 may be transferred to, and merged with, funds appropriated by this Act under the heading "Repatriation Loans Program Account", subject to the same terms and conditions.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Resource Summary

(\$ in thousands)

Appropriations	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Funds	19,353	9,300	9,500	200

FY 2011 Actual includes \$10.0 million transferred from Diplomatic and Consular Programs and \$127,134 transferred to Repatriation Loans Program Account.

Program Description

As authorized by Section 4 of the State Department Basic Authorities Act of 1956, as amended (22 U.S.C. 2671), the Emergencies in the Diplomatic and Consular Service (EDCS) appropriation is a no-year appropriation used to meet unforeseen emergency requirements in the conduct of foreign affairs, including evacuations of personnel and their families overseas, and, in certain circumstances, private U.S. citizens and third country nationals, as well as other authorized activities that further the realization of U.S. foreign policy objectives. The EDCS appropriation is also used for the payment of rewards for information related to international terrorism, narcotics related activities, and war crimes tribunals for the former Yugoslavia, Bosnia, Croatia, Rwanda and Sierra Leone as authorized by Section 36 of the State Department Basic Authorities Act of 1956 (22 U.S.C 2708) as amended, and by Section 102 of Public Law 105-323, as amended by Public Law 106-277. Funds appropriated for these purposes are authorized to remain available until expended.

The principal purpose of the EDCS appropriation is to provide the Department with the means to respond immediately to emergencies that arise in the conduct of foreign relations, including the evacuation of personnel and their families overseas. Devastating events worldwide have demonstrated the importance of the EDCS appropriation to protecting American lives overseas. The earthquakes in Japan and Haiti, the evacuation of Lebanon, the tsunami in Southeast Asia, the war in Iraq, the events of September 11, 2001, the outbreaks of pandemic influenza (SARS, Avian and H1N1 flu), and the bombings of the U.S. Embassies in Nairobi, Kenya and Dar es Salaam, Tanzania and the U.S. Missions in Riyadh, Saudi Arabia and Islamabad, Pakistan underscore the continuing need for a funding source from which extraordinary expenditures can be made on a timely basis to further and protect United States interests abroad. Additionally, the EDCS appropriation funds certain activities relating to the conduct of foreign affairs by senior Administration officials which generally take place in connection with the U.S. hosting of U.S. government-sponsored conferences, such as the United Nations and the Organization of American States General Assembly, the G-20 Summit, the Nuclear Security Summit, the U.S.-China Strategic and Economic Dialogue, and the Asian-Pacific Economic Cooperation (APEC) International Conference. The EDCS appropriation also funds urgent medical and travel expenses related to natural disasters or terrorist incidents; passport and visa fraud investigations; official visits of foreign dignitaries; travel of Presidential delegations; representational expenses; and other authorized activities that further the realization of foreign policy objectives.

The Rewards category of EDCS covers the Department's Rewards Program which consists of three separate components – Rewards for Justice (RFJ), Narcotics Rewards, and War Crimes Rewards. The program is a valuable asset and has been instrumental in bringing to justice international terrorists, notorious narcotics traffickers, and war criminals sought by the UN International Criminal Tribunals for the Former Yugoslavia and Rwanda.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Justification of Request

Unforeseen Emergencies and Other Activities: \$9,500,000

The Department's FY 2013 request of \$9.5 million is a \$200,000 increase from the FY 2012 estimate level.

Demands on this account, although unpredictable, are heavily influenced by evacuations that may occur as a result of natural disasters, epidemics, terrorist acts, and civil unrest. Recent demands include the earthquakes in Haiti, the large-scale evacuation of Americans from Libya and those related to the tsunami in Southeast Asia. In FY 2011, evacuations occurred in Tripoli, Libya, Cairo, Egypt, Sanaa, Yemen, Abidjan, Cote D'Ivoire, Damascus, Syria, Tunis, Tunisia, Manama, Bahrain, Nassau, Bahamas, and Japan. \$3.0 million of the Department's request will support emergency evacuations.

The EDCS appropriation also funds certain activities relating to the conduct of foreign affairs by senior Administration officials, particularly U.S.-hosted summits and conferences. The Department anticipates that there will be no carryover in FY 2013, due to the U.S.-hosting of the APEC Summit, and the G8 and NATO Summits in FY 2012. In FY 2012, the Department's EDCS costs for the APEC Summit exceeded \$2 million, and the Department expects the EDCS costs for the G8 and NATO Summits to exceed \$5 million. Other activities funded from EDCS are travel of Presidential delegations, official visits, official gifts for foreign dignitaries, Presidential, Vice Presidential, and Congressional travel overseas, and representation requirements of senior Department officials. \$5.5 million of the Department's request will support these activities related to the conduct of foreign affairs.

The EDCS account provides funding in support of confidential investigations conducted to counteract passport and visa fraud. A higher volume of investigations and apprehension of groups or individuals involved in the fraudulent issuance of U.S. passports and visas has resulted in increased funding requirements. The Department has an agreement with DOD to fund deployment of a forensics team to investigate disasters, such as plane crashes, at the request of foreign governments. In addition, other highly-sensitive unusual activities such as travel of foreign dissidents, ex gratia payments to foreign nationals, and urgent medical/travel costs in natural disasters or terrorist incidents are funded from the EDCS account. The request includes \$1.0 million to support activities related to passport and visa fraud investigations and other highly-sensitive matters.

Terrorism, Narcotics, and War Crimes Rewards Program: \$0

The FY 2013 request includes no additional funding for the Reward Program. The Department anticipates transferring funds from Diplomatic and Consular Programs prior year expired, unobligated balances to the EDCS account to fund rewards as authorized in the Department of State, Foreign Operations, and Related Appropriations Act, 2008 (Div. J, P.L. 110-161). A total of \$44 million has been transferred to EDCS under this authority from FY 2009 thru FY 2011.

The EDCS account funds the payment of rewards for information on international terrorism, narcotics trafficking and war crimes, as well as provides for the expansion of publicity efforts. Currently, there are approximately \$588 million in pending reward offers in the Terrorism, Narcotics and War Crimes Rewards programs: \$381 million for cases concerning terrorist acts; \$162 million for cases concerning narcotics traffickers; and \$45 million for cases concerning war crimes. All rewards under the Rewards Program are funded from the EDCS appropriation.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The Terrorism Rewards Program, or Rewards for Justice (RFJ) Program, is a valuable asset in the fight against international terrorism. Currently, there are reward offers for information that prevents, frustrates, or favorably resolves acts of international terrorism against U.S. persons or property worldwide, leads to the arrest or conviction, in any country, of terrorists responsible for such acts, or leads to the location of a key terrorist leader.

The Narcotics Rewards Program has been successful in helping law enforcement capture some of the world's most notorious narcotics traffickers responsible for bringing hundreds of tons of illicit drugs into the United States each year.

The War Crimes Rewards Program has been instrumental in bringing to justice fugitives sought by the UN International Criminal Tribunals for the Former Yugoslavia (ICTY) and Rwanda (ICTR). The War Crimes program is launching a multi-media ad campaign in Africa's Great Lakes Region to apprehend the last remaining fugitives before the International Criminal Tribunal for Rwanda closes.

Funds by Program Activity

(\$ in thousands)

Activities	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Emergency Evacuations & Other Activities	19,353	9,300	9,500	200
Total	19,353	9,300	9,500	200

Funds by Object Class

(\$ in thousands)

	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
2100 Travel & Trans of Persons	13,873	2,976	3,040	64
2500 Other Services	5,480	6,324	6,460	136
Total	19,353	9,300	9,500	200

This page intentionally left blank