

D&CP – BUREAU OF COUNTERTERRORISM

Resource Summary

(\$ in thousands)

Appropriations	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
American Positions	0	70	82	12
Funds	3,207	16,599	19,022	2,423

The resources shown in FY 2011 were executed in the S Bureau under the Office of the Secretary.

Program Description

The Bureau of Counterterrorism (CT) leads the Department of State in the whole-of-government effort to counter terrorism abroad and to secure the United States against foreign terrorist threats. Working with the National Security Staff, U.S. government agencies, and Department of State bureaus, CT develops and implements counterterrorism strategies, policies, and operations. It oversees programs to counter violent extremism, strengthen homeland security, and build the capacity of partner nations to deal effectively with terrorism. The Bureau leads the U.S. government in counterterrorism diplomacy and ensures U.S. foreign policy objectives are integrated into the formulation and execution of counterterrorism operations including related defense and homeland security policies and programs. It provides an on-call capability to respond to terrorist incidents worldwide. The head of the Bureau serves as the principal advisor to the Secretary of State on counterterrorism strategy, policy, operations, and programs. The mission statement identifies five principal responsibilities for the Bureau: 1) U.S. CT strategy and operations; 2) counterterrorism diplomacy; 3) homeland security; 4) countering violent extremism; and 5) partner capacity building. The organizational and resource implications of meeting these objectives are significant. Expanding State's capabilities to engage effectively on CT issues with DOD, DOJ, DHS, Treasury, and the Intelligence Community, as well as expanding activities designed to counter violent extremism, assist international partners to build their own CT capabilities, and engage in multilateral and bilateral diplomacy to advance U.S. counterterrorism goals, will require a modest increase in financial resources, human resources, and work space for those additional personnel.

Counterterrorism Strategy and Operations

Within the U.S. government, the Bureau will lead on behalf of the Department on U.S. CT strategy and operations and the formulation and implementation of relevant policy. The Bureau will regard as a particular responsibility the need to frame U.S. CT efforts in a strategic context that seeks to both thwart imminent terrorist acts while also reducing recruitment and radicalization and promoting the relevant capabilities of partner states. Furthermore, it will advance the Department's views on the management of CT and homeland security issues within the broader context of our bilateral, regional and multilateral relationships, safeguarding American security interests while promoting its values, including support for human rights, democracy, and the rule of law. The Bureau will also ensure that the U.S. maintains the right balance between tactical operations involving unilateral actions or those with partners, and long-term solutions achieved by providing assistance to others to build their CT capacity and address the grievances that drive radicalization. It will also lead the Department and interagency response to complex CT crises through a variety of mechanisms including leading the Foreign Emergency Support Team.

Counterterrorism Diplomacy

The nation's success in counterterrorism and securing the homeland depends greatly on the quality and breadth of its partnerships with others. The new CT Bureau will build on the success of S/CT by working to promote mutually beneficial cooperation with U.S. historic allies, emerging powers and new partners

D&CP – BUREAU OF COUNTERTERRORISM

around the world. CT's goal is to shape the environment in which the U.S. and its partners confront the terrorist threat by increasing capabilities, promoting the implementation of the UN CT framework and developing new norms where necessary, improving coordination and sharing best practices. This work is carried forward through bilateral meetings, regional and multilateral initiatives, and ad hoc interventions. Because this work often involves assistance to foreign partners, much of it involving military training and equipment, the Bureau works closely with the Bureau of Political-Military Affairs to ensure all assistance is appropriately targeted and serves our broader foreign policy objectives. More broadly, the Bureau aims to achieve a broad range of goals, from increasing regional cooperation in areas where non-state actors are active, to redoubling pressure on nations to cease supporting terrorist groups that provide an asymmetric tool in regional politics. At the multilateral level, the Bureau is working to ensure that an international architecture is in place to address 21st Century terrorist threats. The Bureau will leverage existing institutions -- i.e., the UN and regional organizations -- to broaden and deepen CT cooperation. CT will also lead U.S. efforts to support the Global Counterterrorism Forum, a new U.S.-led multilateral initiative focused on sharing expertise and mobilizing international resources to address critical capacity shortfalls in key countries and regions.

Homeland Security

As the effort to secure the homeland from external terrorist threats has become a central part of U.S. foreign policy, the need for coordination between relevant agencies has become a critical challenge to maintaining a unitary foreign policy. The new CT Bureau will serve as the counterterrorism/homeland security nexus for the Department and lead homeland security policy development on cross-cutting issues for the Department of State. The Bureau will facilitate constructive partnerships with the Department of Homeland Security and other agencies to strengthen international cooperation on a wide range of homeland security issues, including transportation security, terrorist watchlisting, and critical infrastructure protection. The Bureau leads the negotiation of agreements with foreign governments on the exchange of terrorist screening information to enhance the ability to interdict terrorists.

Among the instruments, the U.S. government wields for increasing the pressure on terrorist groups and individuals are the designations of Foreign Terrorist Organizations and Specially Designated Global Terrorists. The Bureau has the lead role in initiating these actions and in working at the UN Security Council to add relevant domestic designations to the 1267 Committee's Consolidated List. The Bureau also has a leading role in designating state sponsors of terrorism as well as responsibility for Department efforts to certify countries as not fully cooperating with U.S. anti-terrorism efforts.

Countering Violent Extremism (CVE)

To achieve the security the United States seeks, it is imperative to contain and diminish violent extremism and the ideologies that fuel it. This effort requires a multi-pronged approach to counter extremist messaging and blunt the drivers that fuel radicalization. In the realm of communications, this work will be undertaken by a variety of means, including through the Counterterrorism Strategic Communications Center and through work with other governments and public-private partnerships aimed at strengthening moderates and creating the political and cultural space for them to spread their messages. Successful CVE involves more than messaging, and the Bureau will spearhead programmatic interventions in hotspots of radicalization around the world. These actions are tailored to particular environments and address conditions that breed violent extremism. Among the approaches for doing so will be efforts to provide alternatives for at-risk youth, the use of social media to generate local initiatives and enhancement of the ability of communities to defend themselves against extremism. These interventions are highly focused and short-term and will be developed in cooperation with USAID and others in the interagency as well as with international partners. They will address the drivers of radicalism through stabilization and remediation projects along with efforts to supplant radicalizing institutions and voices. Another central part of the bureau's CVE effort will be to strengthen partners' capacity and engagement

D&CP – BUREAU OF COUNTERTERRORISM

in CVE work, propagating best practices and building an international consensus behind the effort to delegitimize extremists and their ideologies.

Capacity Building

United States security requires partners around the world who deal effectively with the security challenges within their borders. In weak states, terrorists can find safe havens and develop the capability to operate across borders, threatening national and regional stability and, ultimately, endangering America and its interests. The new CT Bureau will carry on and expand the work of S/CT by leading U.S. government efforts to build counterterrorism and homeland security capacity, especially in the civilian sector. The work begins with the Bureau's oversight of the Anti-Terrorism Assistance Program (ATA) and extends to programs that strengthen border and aviation security, prosecutorial and judicial capacity, national legal frameworks, advanced police capabilities, counterterrorism finance efforts and rehabilitation that are more effective than corrections facilities. The Bureau will lead interagency efforts to develop and implement a comprehensive set of counterterrorism capacity building programs that promote U.S. counterterrorism goals. This specialized work requires close coordination with the Bureau of International Narcotics and Law Enforcement, which funds a significant measure of the Department's law enforcement capacity building.

Counterterrorism and rule of law goals are closely aligned. Both seek to undermine malignant networks, eliminate permissive environments and address weak links in host government capabilities that drug kingpins, international criminals and terrorist networks take advantage of. To ensure comprehensive analysis of recipient country needs and avoid duplicative programming, the Bureau will continue S/CT's recently instituted practice of conducting joint assessments with INL. The CT Bureau will coordinate closely with other bureaus and relevant agencies to ensure that it pursues a balanced approach to security sector capacity building that also advances the broader goals of good governance and rule of law. CT capacity building activities will also be coordinated with other U.S. bilateral and multilateral partners to optimize efforts and ensure adequate burden sharing.

Performance

CT's Terrorism Information Sharing (TIS) Office co-chairs the President's interagency initiative under HSPD-6 to exchange biographic and biometric terrorism screening information with trusted foreign governments. With this indicator, CT can show the number of foreign partners that have agreed to share terrorist screening information. Originally, the TIS office was tasked to work with only countries belonging to the Visa Waiver Program (VWP) but in 2010 the interagency agreed to start engaging with non-VWP countries. Once the HSPD-6 agreement is signed, CT can then coordinate the exchange of terrorist screening information and manage encounters with known or suspected terrorists. During FY 2011 seven agreements were signed, three of which were with non-VWP countries. This function fits under one of CT's mission objectives of disrupting terrorist networks, including sponsorship, financial support, travel and sanctuary.

D&CP – BUREAU OF COUNTERTERRORISM

Strategic Goal 1: Counter threats to the United States and the international order, and advance civilian security around the world							
Active Performance Indicator		NEW INDICATOR: Successful negotiation of bilateral information-sharing agreements with foreign governments under Homeland Security Presidential Directive 6 (HSPD-6).					
Prior Year Results and Ratings				FY 2011		Planned Targets	
FY 2007	FY 2008	FY 2009	FY 2010	Target	Result and Rating	FY 2012	FY 2013
N/A	N/A	N/A	N/A	6	7	15	4
				Baseline Year	▲ Above Target		
Reason for Exceeding Target		The addition of non-VWP countries this year allowed the TIS unit to exceed the target by one. The targets are set to decrease because there are fifteen VWP partner countries that have yet to enter into an HSPD-6 arrangement, and the final date for compliance with this requirement is June 2012.					
Impact		These final agreements lay the permanent legal framework to facilitate future exchanges of terrorism screening information (TSI). The institutionalization of these exchanges serves to ensure the U.S. Government will be able to properly transmit and receive critical TSI from foreign partners, ultimately contributing to more secure borders.					
Methodology		The sum of agreements signed at the end of the fiscal year is the methodology that will be employed.					
Data Source and Quality		The Data source is the actual signed HSPD-6 agreement that CT's Terrorism Information Sharing Office maintains. The 9/11 Act stipulates all countries in the Visa Waiver Program must have an arrangement to share terrorist identify information with the U.S. Government in order to remain in the Program. A signed HSPD-6 agreement satisfies this requirement. No data limitations.					

Justification of Request

The FY 2013 request of \$19 million for the new Bureau for Counterterrorism reflects the level of resources being shifted from other sources within State Diplomatic and Consular Programs Operations plus an increase of \$2.4 million and 12 U.S. Direct Hire (USDH) Civil Service positions above the FY 2012 level. Also included is a \$58,000 decrease in support of the administrative cost savings initiative. This funds ongoing operations to include 82 USDH positions and contract staff of 30. Additionally a domestic inflation increase of \$121,000 and American COLA increase of \$29,000 are included within this resource level.

The Bureau for Counterterrorism (CT), formerly (The Office of the Coordinator for Counterterrorism (S/CT), requests resources to sustain the transition of the Office of the Coordinator to a full-fledged bureau. The FY 2013 request reflects a shift in funding from several internal sources currently involved in counterterrorism efforts. CT base operations as currently structured includes 70 USDH positions (54

D&CP – BUREAU OF COUNTERTERRORISM

Civil and 16 Foreign Service Domestic positions), as well as contract staff of 30. The request includes an additional 12 positions to support further expansion as outlined in the QDDR.

CT Bureau \$2,331 and 12 Civil Service Positions

The requested funding will provide 12 additional Civil Service positions to support the newly formed Bureau of Counterterrorism in support of the Department’s strategic priorities, goals and objectives as outlined in the QDDR. In addition, the new CT Bureau will have a key role in State’s work on Homeland Security with DHS. While other bureaus (e.g., Consular Affairs) will continue to have direct, ongoing work with elements of DHS, the CT Bureau will serve as a principal liaison for State with DHS. As the international policy and programming role of DHS continues to grow, the need for such a "central contact point" in State has been growing and CT requires additional staff to fulfill this role, and other administrative and operational responsibilities appropriately.

Resource Summary

	Positions					Funds (\$ in thousands)		
	American				Pos	Bureau	American	Funds
	CS	FS Dom	Overseas	FSN	Total	Managed	Salaries	Total
FY 2011 Actual	0	0	0	0	0	3,207	0	3,207
FY 2012 Estimate	54	16	0	0	70	10,321	6,278	16,599
FY 2013 Built-in Changes								
Administrative Savings	0	0	0	0	0	(58)	0	(58)
American COLA	0	0	0	0	0	0	29	29
Domestic Inflation	0	0	0	0	0	121	0	121
Total Built-in Changes	0	0	0	0	0	63	29	92
FY 2013 Current Services	54	16	0	0	70	10,384	6,307	16,691
FY 2013 Program Changes								
New Positions	12	0	0	0	12	807	1,524	2,331
Total Program Changes	12	0	0	0	12	807	1,524	2,331
FY 2013 Request	66	16	0	0	82	11,191	7,831	19,022

Staff by Program Activity

(positions)

Bureau of Counterterrorism	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Counter-Terrorism Programs	0	70	82	12
Coordination Office	0	2	3	1
Designations & Sanctions	0	6	7	1
Executive Office	0	13	16	3

D&CP – BUREAU OF COUNTERTERRORISM

Bureau of Counterterrorism	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Homeland Security	0	6	7	1
Multilateral Affairs	0	4	5	1
Office of Africa, Europe and the Near East	0	9	11	2
Office of Asia, the Pacific, & the Americas	0	9	10	1
Operations Office	0	3	3	0
Policy Office	0	2	2	0
Strategic Plans and Policy	0	10	12	2
Technical Programs Office	0	2	2	0
Terrorist Screening & Interdiction	0	4	4	0
Total	0	70	82	12

Funds by Program Activity

(\$ in thousands)

Bureau of Counterterrorism	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Counter-Terrorism Programs	3,207	16,599	19,022	2,423
Coordination Office	0	1,162	1,332	170
Designations & Sanctions	0	996	1,141	145
Executive Office	0	2,490	2,853	363
Homeland Security	0	996	1,141	145
Multilateral Affairs	0	664	761	97
Office of Africa, Europe and the Near East	0	3,154	3,617	463
Office of Asia, the Pacific, & the Americas	0	2,655	3,042	387
Operations Office	0	332	380	48
Policy Office	0	830	951	121
Strategic Plans and Policy	0	1,992	2,282	290
Technical Programs Office	0	664	761	97
Terrorist Screening & Interdiction	0	664	761	97
Total	3,207	16,599	19,022	2,423

D&CP – BUREAU OF COUNTERTERRORISM

Program Activities

Department Of State	Positions			Funds (\$ in thousands)			
	American		FSN	Pos Total	Bureau Managed	American Salaries	Funds Total
	Domestic	Overseas					
Counter-Terrorism Programs	82	0	0	82	11,191	7,831	19,022
Coordination Office	3	0	0	3	784	548	1,332
Designations & Sanctions	7	0	0	7	671	470	1,141
Executive Office	16	0	0	16	1,678	1,175	2,853
Homeland Security	7	0	0	7	671	470	1,141
Multilateral Affairs	5	0	0	5	448	313	761
Office of Africa, Europe and the Near East	11	0	0	11	2,128	1,489	3,617
Office of Asia, the Pacific, & the Americas	10	0	0	10	1,790	1,252	3,042
Operations Office	3	0	0	3	223	157	380
Policy Office	2	0	0	2	559	392	951
Strategic Plans and Policy	12	0	0	12	1,343	939	2,282
Technical Programs Office	2	0	0	2	448	313	761
Terrorist Screening & Interdiction	4	0	0	4	448	313	761
Total	82	0	0	82	11,191	7,831	19,022

Staff by Domestic Organization Unit

(positions)

Bureau of Counterterrorism	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Assistant Secretary for Counterterrorism	0	4	5	1
Deputy Assistant Secretary for Homeland Security and Multilateral Affairs	0	19	23	4
Deputy Assistant Secretary for Operations	0	14	15	1
Deputy Assistant Secretary for Regional Affairs and Programs	0	16	18	2
Principal Deputy Assistant Secretary for Counterterrorism	0	17	21	4
Total	0	70	82	12

D&CP – BUREAU OF COUNTERTERRORISM

Funds by Domestic Organization Unit

(\$ in thousands)

Bureau of Counterterrorism	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Assistant Secretary for Counterterrorism	0	830	951	121
Deputy Assistant Secretary for Homeland Security and Multilateral Affairs	0	3,818	4,375	557
Deputy Assistant Secretary for Operations	0	5,146	5,897	751
Deputy Assistant Secretary for Regional Affairs and Programs	0	3,818	4,375	557
Other Office of the Secretary-CT-INS	3,207	0	0	0
Principal Deputy Assistant Secretary for Counterterrorism	0	2,987	3,424	437
Total	3,207	16,599	19,022	2,423

Funds by Object Class

(\$ in thousands)

Bureau of Counterterrorism	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
1100 Personnel Compensation	0	4,983	6,171	1,188
1200 Personnel Benefits	0	1,579	1,968	389
2100 Travel & Trans of Persons	0	3,330	3,611	281
2200 Transportation of Things	0	1	1	0
2300 Rents, Comm & Utilities	0	411	446	35
2400 Printing & Reproduction	0	10	11	1
2500 Other Services	3,207	6,011	6,517	506
2600 Supplies and Materials	0	11	12	1
3100 Personal Property	0	263	285	22
Total	3,207	16,599	19,022	2,423