

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Proposed Appropriation Language

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

(INCLUDING TRANSFER OF FUNDS)

For necessary expenses to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, \$10,000,000, to remain available until expended as authorized, of which not to exceed \$1,000,000 may be transferred to, and merged with, funds appropriated by this Act under the heading "Repatriation Loans Program Account", subject to the same terms and conditions

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Resource Summary

(\$ in thousands)

Appropriations	FY 2010 Actual	FY 2011 CR	FY 2012 Request
Funds	29,423	10,000	10,000

FY 2010 Actual includes \$16.0 million in unobligated balances transferred from Diplomatic and Consular Programs as provided by the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2008 (P.L. 110-161). FY 2010 Actual also includes \$3.7 million transferred from Diplomatic and Consular Programs funding provided by the Supplemental Appropriations Act, 2010 (P.L. 111-212). FY 2010 Actual further reflects the transfer of \$277,000 to Repatriation Loans Program Account.

Program Description

As authorized by Section 4 of the State Department Basic Authorities Act of 1956, as amended (22 U.S.C. 2671), the Emergencies in the Diplomatic and Consular Service (EDCS) appropriation is a no-year appropriation used to meet unforeseen emergency requirements in the conduct of foreign affairs, including evacuations of personnel and their families overseas, and, in certain circumstances, private U.S. citizens and third country nationals, as well as other authorized activities that further the realization of U.S. foreign policy objectives. The EDCS appropriation also is used for the payment of rewards for information related to international terrorism, narcotics related activities, and war crimes tribunals for the former Yugoslavia, Bosnia, Croatia, Rwanda and Sierra Leone as authorized by Section 36 of the State Department Basic Authorities Act of 1956 (22 U.S.C 2708) as amended, and by Section 102 of Public Law 105-323, as amended by Public Law 106-277. Funds appropriated for these purposes are authorized to remain available until expended.

The principal purpose of the EDCS appropriation is to provide the Department with the means to respond immediately to emergencies that arise in the conduct of foreign relations, including the evacuation of personnel and their families overseas. Devastating events worldwide have demonstrated the importance of having the EDCS appropriation upon which to draw to protect American lives overseas. The earthquake in Haiti, the evacuation of Lebanon, the tsunami in Southeast Asia, the war in Iraq, the events of September 11, 2001, the outbreaks of pandemic influenza (SARS, Avian and H1N1 flu), and the bombings of the U.S. Missions in Nairobi, Kenya, Dar es Salaam, Tanzania, Riyadh, Saudi Arabia and Islamabad, Pakistan underscore the continuing need for a funding source from which extraordinary expenditures can be made on a timely basis to further and protect United States interests abroad. Additionally, the EDCS appropriation also funds certain activities relating to the conduct of foreign affairs by senior Administration officials which generally take place in connection with the U.S. hosting of U.S. Government-sponsored conferences, such as the UN and OAS General Assembly, the G-20 Summit, the Nuclear Security Summit, and the U.S.-China Strategic and Economic Dialogue. The EDCS appropriation also funds other urgent medical and travel expenses related to natural disasters or terrorist incidents; passport and visa fraud investigations; official visits of foreign dignitaries; travel of Presidential delegations; representational expenses; and other authorized activities that further the realization of foreign policy objectives.

The Rewards Program funded from the EDCS appropriation consists of three separate components – Rewards for Justice (RFJ), Narcotics Rewards, and War Crimes Rewards. The program is a valuable asset and has been instrumental in bringing to justice international terrorists, notorious narcotics traffickers, and war criminals sought by the International Criminal Tribunals for the Former Yugoslavia and Rwanda.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Justification of Request

Unforeseen Emergencies and Other Activities: \$10,000,000

The Department's FY 2012 request of \$10 million is a \$2.9 million decrease from the FY 2010 Actual level. The FY 2010 Actual level includes a \$277,000 transfer to the Repatriation Loan account and a \$3.7 million transfer from Diplomatic and Consular Programs (D&CP) under the Supplemental Appropriations Act, 2010 (P.L. 111-212).

Demands on this account, although unpredictable, are heavily influenced by evacuations that may occur as a result of natural disasters, epidemics, terrorist acts, and civil unrest. Recent demands include the evacuation from Egypt, the earthquake in Haiti, the large-scale evacuation of Americans from Lebanon, and those related to the tsunami in Southeast Asia. In FY 2010, evacuations occurred in Conakry, Guinea, Bishkek, Krygyzstan, Bangkok, Thailand and seven border posts in Mexico due to civil unrest; and in Haiti due to a devastating earthquake. It is estimated that \$3 million of the Department's request will support emergency evacuations.

In FY 2012, the U.S. will host the Asia Pacific Economic Cooperation (APEC) Leaders' Forum in Hawaii, which will include at least 19 heads of state, cabinet ministers and delegation members. In all, up to 10,000 participants, including senior government officials, business leaders, worldwide media, security and support staff are expected to attend this nine-day series of Leaders and Ministerial meetings. Also in FY 2012, the U.S. will host the G-20 Summit. Costs for both of these international gatherings of world leaders are expected to be significant. Other activities funded from EDCS are travel of Presidential delegations, official visits of and official gifts for foreign dignitaries, Presidential, Vice Presidential, and Congressional travel overseas, as well as activities related to Smart power and Muslim outreach programs. \$6 million within the request will support these activities.

The EDCS account provides funding in support of confidential investigations conducted to counteract passport and visa fraud. The Department has an agreement with the Department of Defense to fund deployment of a forensics team to investigate disasters, such as plane crashes, at the request of foreign governments. This activity is also funded from the EDCS appropriation. In addition, other highly-sensitive unusual activities such as travel of foreign dissidents, ex gratia payments to foreign nationals, and urgent medical/travel costs in natural disasters or terrorist incidents are funded from the EDCS account. \$1 million within the request will support activities related to passport and visa fraud investigations and other highly-sensitive matters.

Terrorism, Narcotics, and War Crimes Rewards Program: \$0

The FY 2012 request includes no additional funding for the Department's Rewards Program since the Department anticipates transferring funds from D&CP prior year expired, unobligated balances to the EDCS account to fund rewards as authorized in the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2008 (Div. J, P.L. 110-161). The EDCS account funds the payment of rewards for information on international terrorism, narcotics trafficking, and those indicted for war crimes in certain international tribunals, as well as related publicity efforts. Currently, there are approximately \$646 million in pending reward offers in the Terrorism, Narcotics and War Crimes Rewards programs: \$419 million for cases concerning terrorist acts; \$162 million for cases concerning narcotics traffickers; and \$65 million for cases concerning war crimes. All rewards under the Rewards Program are funded via the EDCS account in conjunction with the D&CP transfer authority.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The Terrorism Rewards Program, or Rewards for Justice (RFJ) Program, is a valuable asset in the fight against international terrorism. Currently, there are reward offers for information that prevents, frustrates, or favorably resolves acts of international terrorism against U.S. persons or property worldwide, leads to the arrest or conviction, in any country, of terrorists responsible for such acts, or leads to the location of a key terrorist leader.

The Narcotics Rewards Program has been successful in helping law enforcement capture some of the world's most notorious narcotics traffickers responsible for bringing hundreds of tons of illicit drugs into the United States each year.

The War Crimes Rewards Program has been instrumental in bringing to justice some of the most notorious and brutal fugitives sought by the UN International Criminal Tribunals for the Former Yugoslavia (ICTY) and Rwanda (ICTR). The War Crimes program is launching a multi-media ad campaign in Africa's Great Lakes Region to apprehend the last remaining fugitives before the International Criminal Tribunal for Rwanda closes.

Funds by Program Activity (\$ in thousands)

Activities	FY 2010 Actual	FY 2011 CR	FY 2012 Request
Emergency Evacuations & Other Activities	12,923	10,000	10,000
International Terrorism, Narcotics & War Crimes Rewards	16,500	0	0
Total	29,423	10,000	10,000

Funds by Object Class (\$ in thousands)

	FY 2010 Actual	FY 2011 CR	FY 2012 Request
2100 Travel & Trans of Persons	3,147	3,200	3,200
2500 Other Services	6,466	5,800	5,800
9100 Unvouchered	19,810	1,000	1,000
Total	29,423	10,000	10,000