

CIVILIAN STABILIZATION INITIATIVE

Proposed Appropriation Language

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For necessary expenses to support, maintain, mobilize, and deploy a civilian response corps [in coordination with the United States Agency for International Development (USAID),] and for related reconstruction and stabilization assistance to prevent or respond to conflict or civil strife in foreign countries or regions, or to enable transition from such strife, [\$120,000,000]\$184,000,000, to remain available until expended: *Provided*, That funds made available under this heading may be made available [in fiscal year 2010] to provide administrative expenses for the Office of the Coordinator for Reconstruction and Stabilization:

Provided further, That [notwithstanding any other provision of law and following consultation with the Committees on Appropriations, the President may exercise transfer authorities contained in the Foreign Assistance Act of 1961 for reconstruction and stabilization assistance managed by the Office of the Coordinator for Reconstruction and Stabilization only to support an actively deployed Civilian Response Corps, subject to the regular notification procedures of the Committees on Appropriations: *Provided further*, That of the funds appropriated under this heading, \$10,000,000 shall be withheld from obligation until the Secretary of State reports to the Committees on Appropriations that the Department of State has signed a memorandum of understanding with the Department of Defense relating to the provision of airlift for deployment of Civilian Response Corps personnel and equipment: *Provided further*, That not later than 45 days after enactment of this Act, the Secretary of State and the USAID Administrator shall submit a coordinated joint spending plan for funds made available under this heading and under the heading "Civilian Stabilization Initiative" in title II of this Act] *the Secretary of State may transfer and merge funds made available under any other heading in Titles I, II, III and IV of this Act with funds made available under this heading to maintain and deploy a Civilian Response Corps and to provide reconstruction and stabilization assistance: Provided further, That the Secretary may appoint, compensate and remove Civilian Response Corps personnel without regard to Civil Service or classification laws . (Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2010.)*

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SEC. 7052. Funds appropriated or made available under this or any other Act for reconstruction and stabilization assistance, including funds that are reprogrammed or transferred to be made available for such purposes, may be made available for such purposes, notwithstanding any other provision of law; Provided, That the administrative authorities of the Foreign Assistance Act may be utilized for assistance furnished with such funds: Provided further, That the President may furnish additional assistance by executing the authorities provided in sections 552(c) and 610 of the Foreign Assistance Act, notwithstanding the percentage and dollar limitations in such sections: Provided further, That funds allocated or reprogrammed for purposes of this section shall remain available until expended.

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Resource Summary

(\$ in thousands)

Appropriations	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase / Decrease
Positions	351	351	365	14
Funds	45,000	120,000	184,000	64,000

In FY 2009, \$30 million was appropriated to USAID for a total FY 2010 availability of \$75 million, and in FY 2010, \$30 million was appropriated to USAID for a total FY 2010 availability of \$150 million.

Program Description

The Civilian Stabilization Initiative (CSI) supports the Office of the Coordinator for Reconstruction and Stabilization (S/CRS) and the Civilian Response Corps (CRC). The FY 2011 request of \$184 million will allow S/CRS to continue to build and sustain a coordinated civilian capacity across eight United States Government (USG) civilian agencies for a whole-of-government response to emergent reconstruction and stabilization crises.

This request supports the continued recruitment, hiring, equipping, training and managing of a CRC comprised of a 250-member interagency Active component (CRC-A), and a 2,000-member Standby component (CRC-S). No funding is requested to support the creation of a Reserve Component (CRC-R). The CRC-A and CRC-S are drawn from the Departments of State, Justice, Commerce, Treasury, Agriculture, Health and Human Services, Homeland Security, and the U.S. Agency for International Development. The CRC provides the USG with a standing expeditionary capability to complement the conventional operations of departments in reconstruction and stabilization (R&S) operations and staff whole-of-government response structures.

Funding will also support conflict prevention, assessment, planning, and coordination activities of S/CRS, as well as public and international outreach. S/CRS hosts a robust conflict prevention effort focused on exploring and implementing strategies to prevent countries from entering into or returning to conflict. S/CRS has led the way in developing an interagency conflict assessment framework which melds academic, diplomatic and development approaches to provide embassies with a focused strategy to help their host country avoid conflict or the recurrence of conflict. We have used this process to assist our missions in the Democratic Republic of the Congo, Tajikistan, Guinea and Liberia and have held very successful embassy-based assessments in Sri Lanka, Cambodia and Panama and will shortly do assessments for Embassies Quito and Monrovia. S/CRS provides a focal point for interagency conflict assessment, and regularly engages the interagency through a variety of activities, including the Interagency Planning Committee (IPC) for Reconstruction and Stabilization and sub-IPCs that sponsored and directly participated in the development and approval of the Interagency Conflict Assessment Framework (ICAF) which provides the foundation for disciplined, coordinated conflict assessment.

The potential for instability across the globe continues to support a continued need for assessments and larger R&S engagements. The number of countries that reflect weaknesses in political, economic, security and social welfare indicators reflects a high likelihood that American assistance will be requested to assist in R&S engagements. Economic and political instability have been shown to be major links in the rise of global terrorism. America's ability to respond to R&S crises is a cornerstone in achieving peace and global security, abroad as well as within our shores. With the FY 2011 resources requested, S/CRS will continue to be able to respond to these global challenges, through pro-active assessment and crises prevention activities as well as response to R&S crises when they occur.

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S/CRS has used the growing CRC capacity effectively to assist and further strengthen the USG's ability to respond to R&S crises. Over 63 S/CRS and CRC staff have served in both Embassy Kabul and International Security Assistance Forces (ISAF). The current engagement in Afghanistan has seven components: civilian-military planning and assessment; support to sub-National integration and planning; election support; information operations support; direct advisory support to ISAF; expert technical advisors to support the Government of Afghanistan; and, training and reach-back support. S/CRS assisted in deploying interagency teams in support of Secretary Clinton's call to assist the Democratic Republic of the Congo. A year-long partnership between S/CRS and Embassy Dhaka has resulted in a whole-of-government planning process that unites the Mission around a common strategy.

The USG's growing whole-of-government approach has led to the creation of a systematic and institutionalized interagency process that brings the capacity of all agencies to bear in an R&S mission. S/CRS and its partners will be responsible for further refining this whole-of-government construct in FY 2011.

S/CRS is helping to build global response capabilities by coordinating with multilateral and bilateral partners sharing similar R&S capacities to ensure an integrated response to future crises. S/CRS is deepening and expanding cooperation with key bilateral partners such as Canada, Denmark, the Netherlands, Germany, Australia, and the UK, and with multilateral partners, such as the UN, EU, NATO, and OSCE. All partners have been invited to participate in CRC training courses to familiarize them with our R&S doctrine and to begin establishing relationships with key representatives of the USG organizations involved in conflict prevention and crisis response.

In mid-January 2010 the devastating earthquake in Haiti underscored the value of broad international coordination. As the Haiti crisis has demonstrated, such catastrophes result in many international actors responding in many different capacities. Such response benefits greatly when done within the context of known relationships, shared visions and an understanding of how to harness unique capabilities.

Performance

The U.S. government can better influence key transitional moments in fragile states if it can deploy civilians early enough in the cycle of R&S operations. Since this is a new initiative, S/CRS is using this important output measure to focus on whether it is getting civilians to critical spots in a timely manner.

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STRATEGIC GOAL: ACHIEVING PEACE AND SECURITY						
Strategic Priority	Conflict Prevention, Mitigation, and Response					
Bureau Goal	Indicator is a department level measure and was developed outside of bureau strategic planning process					
Indicator	NEW INDICATOR: Average monthly number of civilian reconstruction and stabilization deployments to conflict zones.					
FY 2006 Result	FY 2007 Result	FY 2008 Result	FY 2009 Result	FY 2009 Target	FY 2010 Target	FY 2011 Target
1.1 employees/month	2.3 employees/month	2 employees/month	11.4 employees/mo [Baseline] New Indicator, No Rating	[Baseline Year]	70 employees/month	170 employees/month
Impact	S/CRS teams responded to crisis situations or in conflict areas in 10 countries.					
Methodology	Report from the US Embassies in the form of memorandum to the appropriate regional Assistant Secretary and the Coordinator of the Office of Reconstruction and Stabilization.					
Data Source and Quality	Travel Manager System reports; field reports and reach-back information from deployed employees. Data Quality Assessment revealed no significant data limitations.					

Justification of Request

The Department's FY 2011 request of \$184 million includes increases to maintain current services and support several key initiatives that will recruit, train, equip, sustain and manage a 250 member CRC-A and 2000 member CRC-S. An increase of \$64 million and 14 positions is requested, compared to the FY2010 base of \$120 million and 351 positions for the program. An increase of \$3.5 million for is included in this request for statutory pay raises, inflation, and increased facility costs, to maintain the FY2010 level of activity. This provides the capacity to deploy up to 650 responders at one time, as needed, to support large complex Reconstruction and Stabilization (R&S) missions and missions of limited scope.

Interagency Responders: \$21,069,000

This request of \$57.3 million represents a change of \$21.1 million from the FY2010 enacted CSI level for State of \$36.2 million. This request will re-integrate CSI funds which were appropriated separately to the US Agency for International Development in FY 2010 into the Department of State. The funding level of \$57.3 million represents a normalized full year funding level of \$45.1 million to support the 250 Interagency CRC Active component including basic salaries, benefits, travel and per diem for training, travel and other support costs. Of this request, \$12.2 million will support initial and refresher training for the Standby Component which will be increased from 1,000 members to the full complement of 2,000 members.

Deployment: \$39,927,000

This request of \$69.6 million represents an increase of \$39.9 million from the FY 2010 enacted CSI level for State of \$29.7 million. This increase incorporates the funding previously provided to USAID and will permit a larger scale deployment to meet growing demand for CRC in Sub-Saharan Africa and South Central Asia. The Secretary has made commitments to the Democratic Republic of the Congo and other countries present similar opportunities assistance as well. A continued focus on South Central Asia can be expected as part of the Department's long term commitment to Afghanistan and Pakistan and focus on eliminating safe havens for terrorists. A third major focus will be

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continuing assistance to Haiti as it rebuilds from the devastating earthquake of January 2010. Funding will sustain up to 370 deployed personnel for 90 days and provide mission-specific logistical support. This will enable the CRC to assist embassies with conflict and sector assessments, develop and implement whole of government response plans, assess and monitor USG crisis response assistance, partner with multilateral and bilateral partners, and integrate with USG military operations, where applicable. Funds are also provided for civilian force protection when responders are deployed to insecure environments.

Equipment: -\$12,711,000

This request of \$12.3 million represents a decrease of \$12.7 million from the FY 2010 enacted CSI level for State of \$25.0 million. Funds support the completion of the acquisition of basic responder equipment (laptops, blackberries, satellite phones, armored vests, helmets, etc.) needed to outfit responders with personal and team equipment to support both small scale assistance teams and a large scale deployment, including replacement of equipment rendered unserviceable as a result of deployment activities. Funding from FY 2009 and FY 2010 began the process of acquiring personal and team communications equipment and 28 fully armored vehicles for operating in hazardous areas. FY 2011 completes and sustains CRC equipment needs.

Civilian Deployment Center: \$4,050,000 [Appropriated to USAID in FY2010]

This request of \$4.0 million represents a change of \$4.0 million from the FY 2010 enacted CSI level for State. USAID was separately appropriated \$4.0 million in FY 2010 to operate the Civilian Deployment Center (CDC). The CDC is a central hub established to process the deployments of CRC personnel and to provide pre-deployment orientation and training, outfit and train responders with mission-specific equipment, to provide other services, as needed, to prepare responders for deployment. The Center also performs re-integration activities for returning responders, de-briefings, equipment turn-in, and other activities required at the conclusion of a deployment.

R&S Coordination and Management: \$11,665,000 including 14 positions

This request of \$40.8 million represents an increase of \$11.7 million from the FY 2010 enacted CSI level of \$29.1 million, and includes funds for 14 new positions. The request provides funding to support the activities of the Office of the Coordinator (OCR) for Reconstruction and Stabilization (S/CRS) and to manage and operate the Civilian Response Corps, including USAID's Office of Civilian Response. Funding for OCR supports the management and oversight of its 93 Active and 720 Standby members. This office was established in FY 2008 using funds directly appropriated to USAID for their portion of the CRC. Funding to sustain this office is incorporated into this single unified CSI request for FY 2011.

Policy and planning activities include \$24.6 million to support S/CRS and OCR interagency coordination, policy development, doctrine development and other activities, \$11.0 million to support the daily management of the Civilian Response Corps, and \$5.2 million for the planned acquisition of consolidated space to house the S/CRS operations in FY 2011. Currently, S/CRS is located in three separate locations which negatively impacts staff productivity. The request provides increased lease costs, as well as initial one-time fitting-out costs. Relocation is planned for FY 2011.

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FY 2011 SUMMARY STATEMENT OF POSITIONS

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase/ Decrease
Headquarters and Operational Support	101	101	115	14
CRC - Active	250	250	250	0
Program Total	351	351	365	14
CRC – Standby	1,000	1,000	2,000	1,000
CRC - Reserves	0	0	0	0

Funds by Program Activity

(\$ in thousands)

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase/ Decrease
Civilian Response Corps (CRC) Active	13,670	21,000	45,114	24,114
Training for Active and Standby CRC	12,717	15,220	12,175	(3,045)
CRC Reserve	0	0	0	0
Equipment Acquisition	0	25,000	12,289	(12,711)
Deployments	8,794	29,660	69,587	39,927
Deployment Center	0	0	4,050	4,050
CRC Operations Support	2,744	8,020	10,996	2,976
S/CRS Policy and Planning	7,075	21,100	29,789	8,689
Total, Civilian Stabilization Initiative	45,000	120,000	184,000	64,000

Funds by Object Class

(\$ in thousands)

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase / Decrease
1100 Personnel Compensation	10,958	24,405	41,889	17,484
1200 Personnel Benefits	4,261	20,542	21,006	464
2100 Travel & Trans of Persons	7,515	14,399	23,882	9,483
2300 Rents, Comm & Utilities	450	1,750	5,318	3,568
2400 Printing & Reproduction	50	75	75	0
2500 Other Services	21,666	38,116	78,341	40,225
2600 Supplies and Materials	100	2,100	1,100	(1,000)
3100 Personal Property	0	18,613	12,389	(6,224)
Total	45,000	120,000	184,000	64,000